

Message Text

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ACTION PM-04

INFO OCT-01 AF-08 ISO-00 CIAE-00 H-01 INR-07 L-03 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 IGA-02

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FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC PRIORITY 1755

INFO SECDEF WASHDC PRIORITY

JCS WASHDC//J5// PRIORITY

USCINCEUR VAIHINGEN GERMANY//ECJ4/7-SACD-M// PRIORITY

DA WASHDC/DAMO-SSA// PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 KINSHASA 1277

SECDEF FOR DSAA (ISA)

E.O. 11652: GDS

TAGS: MASS CG

SUBJECT: SURVEY TEAM, ZAIRE MTAT PHASE II REPORT

REF: (A) KINSHASA 9817 (NOV. 22, 1976), (B) DSAA MSG 222152Z

JAN. 1977, (C) SECSTATE 017370 (JAN. 26, 1976)

1. PARAGRAPH 5C(4) OF ANNEX A TO APPENDIX B (PAGE 7) OF SUBJECT REPORT STATES THAT SPECIFIC DETAILS OF THE LONG-TERM PACKAGE SHOULD BE DEVELOPED ONLY AFTER A COMPREHENSIVE TRAINING/SUPPORT SURVEY IS CONDUCTED; HOWEVER, THE GENERALIZED PLANNING INCLUDED IN THE REPORT IS APPLICABLE AND REMAINS VALID FOR PLANNING PURPOSES ONLY.

2. GENERAL ROCKWELL, IN ADDRESSING THE LONG-TERM PROGRAM DURING HIS PRESENTATION TO THE GOZ MILITARY, STRESSED THAT THE EXACT TIMING AND COMPOSITION (OF FUTURE PROGRAMS) WOULD DEPEND TO A LARGE

EXTENT ON THE RESULTS AND FINDINGS OF THE HIGH-LEVEL SURVEY

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TEAM. PRESIDENT MOBUTU ON NOVEMBER 20, 1976, WHILE EXPRESSING CERTAIN RESERVATIONS (REFTEL A), READILY AGREED TO THE DISPATCH OF THE SURVEY TEAM. WE ARE AWARE OF DOD TASKING IN THIS REGARD AND THAT STATE/DEFENSE ARE CURRENTLY FORMULATING SURVEY TERMS OF REFERENCE (REFTEL B). THE PURPOSE OF THIS MESSAGE, THEN, IS TO ANALYZE GOZ PERCEPTIONS RE THE SURVEY TEAM WITH A VIEW TO PROVIDING EMBASSY/ZAMISH INPUT REGARDING SCOPE, COMPOSITION

AND DURATION OF SURVEY TEAM. ADDITIONALLY, IT IS WORTH NOTING THAT OUR ANALYSIS IS BASED ON THE ASSUMPTION OF A \$28 MILLION FMS CREDIT LEVEL AND \$2.5 MILLION IMET LEVEL FOR FY-78 INDICATED IN REFTEL C.

3. GOZ PERCEPTIONS.

A. MILITARILY, BOTH PRESIDENT MOBUTU AND GENERAL BABIA VIEW THIS AS AN OPPORTUNITY TO CONVINCE USG PLANNERS THAT GOZ IS CAPABLE OF INITIATING AND SUSTAINING REQUIRED ACTIONS TO MEET THE LONG-TERM OBJECTIVES CONTAINED IN THE REPORT, AND IN A TELESKOPED TIME FRAME. ADDITIONALLY, GOZ HAS PLACED INCREASED COMMAND EMPHASIS ON CURRENT US MILITARY PROGRAMS IN AN EFFORT TO DEMONSTRATE THEIR CAPABILITIES AND THE SERIOUSNESS WITH WHICH THEY VIEW THESE PROJECTS. THE 2-1/2 TON TRUCK MTT PROGRAM IS RUNNING SMOOTHLY AND EFFICIENTLY. THE MTT CHIEF IS FAVORABLY IMPRESSED WITH THE QUALITY AND NUMBERS OF THE STUDENTS, THEIR DISCIPLINE, ATTENTIVENESS AND MECHANICAL APTITUDE. IMLA, THE ENGLISH LANGUAGE FACILITY, IS OPERATING AT FULL CAPACITY TO INCLUDE STUDENTS ALREADY DESIGNATED AS ARMOR AND ARTILLERY CADRE FOR THE UPGRADE PACKAGE. CADILLAC-GAGE REPRESENTATIVES CURRENTLY IN COUNTRY WERE EXTENDED ALL REQUIRED ASSISTANCE TO EXPEDITE THEIR VISIT. A DDN STUDY GROUP HAS BEEN FORMED TO MONITOR CLOSELY MTAT RELATED ACTIVITIES. IN SUM, THE ZAIRIANS ARE GETTING THEIR HOUSE IN ORDER FOR THE FORTHCOMING SURVEY TEAM VISIT. IN THIS CONNECTION CHZAMISH HAS ADVISED GEN. BABIA THAT TEAM CAN BE EXPECTED TO ARRIVE LATE SPRING AS MENTIONED REFTEL B, AND BABIA INTERPOSED NO OBJECTIONS.

B. POLITICALLY, IT SHOULD BE CLEARLY UNDERSTOOD THAT MOBUTU VIEWS THE SURVEY TEAM -- JUST AS HE DOES THE FY-77 UPGRADE
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PACKAGE INCLUDING THE TEN TANKS -- AS A FIRM COMMITMENT MADE BY THE USG, AND ACCEPTED BY THE GOZ, AT THE TIME GENERAL ROCKWELL SUBMITTED HIS REPORT TO MOBUTU LAST NOVEMBER. MOREOVER, HE VIEWS THE PURPOSE OF THE TEAM AS DETERMINING THOSE CONDITIONS NECESSARY FOR IMPLEMENTING THE LONG-TERM MODERNIZATION PROGRAM, EVEN THOUGH HE REALIZES THE PROGRAM WAS PRESENTED "FOR PLANNING PURPOSES ONLY" IN ROCKWELL'S REPORT. HE WILL OBVIOUSLY HOPE TO PARLAY THE TEAM'S PRESENCE INTO A FURTHER US COMMITMENT TO CONTINUE MILITARY ASSISTANCE BEYOND FY-77 AT THE SAME OR PREFERABLY INCREASED LEVELS IN ACCORDANCE WITH THOSE PLANNING FIGURES SET FORTH IN THE MTAT REPORT. HOWEVER, WITH PROPER CONSULTATIONS PRIOR TO THE TEAM'S ARRIVAL, AND WITH THE CAREFUL CONSTRUCTION OF THE TEAM'S TERMS OF REFERENCE AND SELECTION OF ITS MEMBERS, WE BELIEVE WE CAN MAKE CLEAR TO THE GOZ THAT THE TEAM IS ESSENTIALLY HERE TO COMPILE A SURVEY AND ASSESSMENT OF CONDITIONS (INFRASTRUCTURE, MATERIAL AND PERSONNEL RESOURCES, ETC.), WHICH WILL BE USED AS ONE (BUT NOT NECESSARILY THE ONLY) FACTOR IN DETERMINING WHETHER TO PROCEED WITH A LONG-TERM FORCE MODERNIZATION PROGRAM. THE FINAL DECISION ON WHETHER, OR TO WHAT EXTENT, WE

IMPLEMENT SUCH A LONGER-TERM PROGRAM WOULD OBVIOUSLY HAVE TO TAKE INTO ACCOUNT A NUMBER OF OTHER FACTORS, SUCH AS POSSIBLE CHANGES IN THE THREAT TO ZAIRE'S SECURITY FROM NEIGHBORING STATES, PROGRESS IN NORMALIZING RELATIONS WITH ANGOLA, THE STATE OF ECONOMIC RECOVERY, ETC.

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4. SCOPE.

A. WITH THE ABOVE AS BACKGROUND WE STRONGLY URGE THAT, AS WITH THE MTAT, THE TEAM BE TECHNICAL IN NATURE LIMITING THEIR DISCUSSIONS TO MILITARY MATTERS WITHIN THEIR AREAS OF COGNIZANCE.

B. WE SHOULD AGAIN CLEARLY INDICATE TO GOZ THE TECHNICAL NATURE OF TEAM, THE DISPATCH OF WHICH DOES NOT IN ANY WAY COMMIT THE USG TO THE FUTURE SALE OF ANY SPECIFIED DEFENSE ARTICLES.

C. TO LIMIT FURTHER TEAM ACTIVITIES WE CONSIDER THAT IT SHOULD BE A RELATIVELY SMALL, SOPHISTICATED TASK GROUP FOCUSING SOLELY ON THE GROUND FORCE PORTION OF THE REPORT, WHICH IS A MONUMENTAL TASK IN ITSELF. WE COULD EXPLAIN THAT AT SOME FUTURE DATE WE MAY SEND SMALL TEAMS FROM THE OTHER SERVICES TO ADDRESS THE AIR FORCE AND NAVY PORTIONS OF THE LONG-TERM PROGRAM. WE VISUALIZE THAT, IN EFFECT, THE TEAM WILL ADOPT THE TOTAL PACKAGE CONCEPT AND WILL CONDUCT A REQUIREMENTS STUDY, ANALYZING GOZ SYSTEMS TO DETERMINE EXISTING SHORTFALLS AND TO RECOMMEND TO GOZ APPROPRIATE ACTIONS FOR REQUIRED POSTURING TO ACCEPT NEW DELIVERIES OF EQUIPMENT. THE TEAM'S PRIMARY EFFORT SHOULD BE DIRECTED TOWARDS CAPABILITIES OF GOZ SUPPORTING SYSTEMS IN ANTICIPATION

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OF FY-78 PURCHASES. THE TEAM SHOULD THEN, IN ORDER TO REDUCE THE MAGNITUDE OF THE PROBLEM TO MANAGEABLE PROPORTIONS, STUDY CAPABILITIES AND REQUIRED ACTIONS FOR THE NEXT FIVE YEARS. ANY FUTURE SALES AND ASSOCIATED DELIVERIES MUST BE A FUNCTION OF THE RATE OF ACCOMPLISHMENT OF THESE DESIGNATED MILESTONES. THUS, FOR EXAMPLE, IF US BASE DEVELOPMENT PLANNERS DETERMINE THAT ADDITIONAL WAREHOUSE AND MAINTENANCE FACILITIES ARE REQUIRED AT KAMINA, THESE SHOULD BE CONSTRUCTED PRIOR TO IMPLEMENTATION OF THAT PHASE OF THE PROGRAM.

5. COMPOSITION. ALL TEAM MEMBERS SHOULD BE CAREFULLY SELECTED FRENCH-SPEAKING OFFICERS, FINELY ATTUNED TO THE POLITICO-MILITARY CONSIDERATIONS ASSOCIATED WITH THE MISSION. A RECOMMENDED DETAILED BREAKOUT IS AS FOLLOWS:

A. TEAM CHIEF - GENERAL OFFICER, US ARMY, WITH ADC EXPERIENCE IN EITHER MECH OR ARMOR DIVISION.

B. PERSONNEL SPECIALIST - LTCOL US ARMY, WITH EXPERIENCE IN G1 SECTION OF ARMOR/MECH DIVISION. PRIMARY FOCUS ON MANPOWER BASE, PERSONNEL MANAGEMENT, AND PERSONNEL SERVICES. SECONDARY EMPHASIS ON COMPTROLLER AND BUDGET AREAS.

C. TRAINING SPECIALIST - LTCOL, US ARMY, WITH EXPERIENCE IN G3 SECTION OF ARMOR/MECH DIVISION. PRIMARY FOCUS ON ESTABLISHMENT OF TRAINING PROGRAMS, TRAINING MANAGEMENT AND TRAINING FACILITIES.

D. LOGISTICS SPECIALISTS -

(1) SUPPLY SPECIALIST - LTCOL, US ARMY, WITH EXPERIENCE IN G4 SECTION OF ARMOR/MECH DIVISION. PRIMARY FOCUS ON SUPPLY PROCEDURES, STOCKAGES AND ACCOUNTABILITY.

(2) MAINTENANCE SPECIALIST - CW04, US ARMY, WITH EXPERIENCE UP TO FOURTH AND FIFTH ECHELON MAINTENANCE IN TRACKED AND WHEELED VEHICLES, ARMAMENT UP TO 105MM HOWITZERS, AND SALVAGE, RECOVERY OPERATIONS AND PROPERTY DISPOSAL.

(3) TRANSPORTATION SPECIALIST - LTCOL, US ARMY, CAPABLE OF ASSESSING RAIL, ROAD AND INLAND WATER LOC'S. SOME EXPERTISE IN BRIDGING HELPFUL.

6. DURATION. WE SUGGEST THAT THE LENGTH OF IN-COUNTRY STAY BE
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NO MORE THAN 30-45 DAYS. WE VISUALIZE INITIAL DISCUSSIONS IN KINSHASA WITH GEN. BABIA AND STAFF FOLLOWED BY VISIT TO CRITICAL INSTALLATIONS SUCH AS THE PORT OF MATADI, THE SHABA REGION AND KEY POSSIBLE CHOKE POINTS ALONG THE LOC, THEN RETURN TO KINSHASA TO DISCUSS RESULTS AND FINDINGS WITH DDN PLANNERS.

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